

JUSTIFICATION AND APPROVAL
FOR OTHER THAN FULL AND OPEN COMPETITION

1. Contracting Activity: Department of Veterans Affairs (VA)
Office of Acquisition Operations
Technology Acquisition Center
260 Industrial Way West
Eatontown, NJ 07724
2. Description of Action: The proposed action is for a six (6) month Firm-Fixed-Price base period, with one (1) eight (8) month option period, and two (2) five (5) month option periods. The six (6) month base period shall provide for initial code convergence for Fileman Software and associated support, while the eight (8) month option period shall provide for both initial code convergence for Lab Software as well as final code convergence for Fileman Software, to include all requisite support. The eight (8) month option may be exercised any time during, and run simultaneously with, the six (6) month base, but in no instance shall the combined period of performance for the base and eight (8) month option exceed fourteen (14) months. All remaining options, if exercised, shall run consecutively, and continue to support the VA Innovation Initiative (VAi2) office in the process of deploying the improved Fileman and Lab software for the Veterans Health Information Systems and Technology Architecture (VistA) codebase to Open Source Electronic Health Record Agent (OSEHRA).
3. Description of the Supplies or Services: The purpose of this proposed action is to provide computer programming services to enhance the data structure management capabilities of VistA Fileman, refactor VistA Lab, and support VA in the process of deploying the improved Fileman and Lab software for the VistA codebase to OSEHRA. The Contractor shall bring the features of the "MSC Fileman" software into the version of Fileman residing with OSEHRA and shall refactor the Lab package to move appropriate functions to the Fileman package. Working with OSEHRA and the open source community, the Contractor shall ensure that all software is incorporated into OSEHRA's open source VistA code base. The Contractor shall assist OSEHRA in certifying the software and shall assist VA in the process of obtaining, integrating, testing, and deploying the new Fileman and Lab packages. VA's adoption of open source practices enables, among other benefits, not only the sharing of VA-developed software with the community, but the sharing of community-developed software with VA. VA is implementing the internal processes required to ingest, integrate, test, and deploy software drawn from OSEHRA; doing so makes it possible for VA and the community to converge on common VistA code wherever possible and beneficial. This project served by this contract takes a significant step in converging core VistA software and enabling VA to benefit from the most current VistA enhancements. The estimated value of the six (6) month base period is [REDACTED] The estimated value for the first eight (8) month option period, if

exercised, is [REDACTED]. The estimated value for the second five (5) month option period, if exercised, is [REDACTED] and [REDACTED] for the third five (5) month option period, if exercised. Accordingly, the total estimated price of the proposed action, including the option periods is [REDACTED].

4. Statutory Authority: The statutory authority permitting other than full and open competition for this acquisition is 41 U.S.C. 253(c)(5), as implemented by Federal Acquisition Regulation (FAR) 6.302-5, wherein it states that full and open competition need not be provided for when "a statute expressly authorizes or requires that the acquisition be made through another agency or from a specified source." For this action, 38 U.S.C. 8127(c), known as the Veterans First Contracting Program, provides the statutory authority to directly contract with a Service-Disabled Veteran-Owned Small Business (SDVOSB.)
5. Reason for Authority Cited: The proposed source for this action is T3 Technologies, LLC, (T3) 1800 Alexander Bell Drive, Reston, VA 20191, a registered and verified SDVOSB. The VAI2 office has assessed the requisite capabilities, knowledge, and expertise of T3 and determined they are capable of providing the aforementioned computer programming services required. This assessment confirms T3 has the necessary capabilities to meet all of the Government's requirements and possesses the application knowledge and technical expertise required to complete the project tasks. Based on the above information, the Government's technical experts have determined that T3 is capable of meeting all of VA's requirements.
6. Efforts to Obtain Competition: Market research was conducted and the details are contained in the market research section of this document in paragraph 8 below. Additionally, the proposed action described herein will be synopsized on the Federal Business Opportunities Page in accordance with FAR Part 5.
7. Actions to Increase Competition: All future requirements will be handled on a case-by-case basis to determine any future acquisition strategy, including utilization of a Request for Information (RFI) in order to identify additional SDVOSBs capable of performing this work so to maximize competition.
8. Market Research: Market research was conducted by searching the VetBiz.gov database on September 28, 2012 to determine if T3 is a SDVOSB. This search concluded that T3 is registered and verified as an SDVOSB in the VetBiz.gov database and qualifies as a small business in accordance with federal small business size standards for the applicable North American Industry Classification System code 541511. Additionally, a search in the System for Award Management (SAM) performed on September 28, 2012 confirmed that T3 is registered as a SDVOSB. Based on this market research, the Government's technical experts have determined that T3 is a SDVOSB and can meet all of the Government's requirements.

9. Other Facts: The Procuring Contracting Officer has determined that this procurement meets all the requirements of statute 38 U.S.C. 8127(c). This procurement is below the \$5,000,000.00 threshold; T3 has been determined to be a responsible SDVOSB; and the contract award will be made at a fair and reasonable price that offers the best value to the Government.

10. Technical and Requirements Certification: I certify that the supporting data under my cognizance, which are included in this justification, are accurate and complete to the best of my knowledge and belief.

Michael O'Neill

Date:

Michael O'Neill

Senior Advisor to the Director

Signature:

9/28/12

11. Fair and Reasonable Cost Determination: I hereby determine that the anticipated price to the Government for this contract action will be fair and reasonable based on the Independent Government Cost Estimate and price analysis.

Kevin Loesch

Date:

9/28/2012

Procuring Contracting Officer

Signature:

Kevin Loesch

12. Procuring Contracting Officer Certification: I certify that this justification is accurate and complete to the best of my knowledge and belief.

Kevin Loesch

Date:

9/28/2012

Procuring Contracting Officer

Signature:

Kevin Loesch

13. Legal Sufficiency Certification: I have reviewed this justification and approval and find it adequate to support other than full and open competition and deem it legally sufficient.

Brandi L. James

Date:

9.28.12

Legal Counsel

Signature:

Brandi L. James

Approval

As the Contracting Activity Competition Advocate and based on the foregoing justification, I hereby approve a six (6) month Firm-Fixed-Price base period with one (1) eight (8) month option period, and two (2) five (5) month option periods, for computer programming services to enhance the data structure management capabilities of VistA Fileman, refactor VistA Lab, and support VA in the process of deploying the improved Fileman and Lab software on an other than full and open competition basis pursuant to the authority of 38 U.S.C. 8127(c), subject to availability of funds, and provided that the services described herein have otherwise been authorized for acquisition.

Date: 9/28/12Signature: Wendy J. McAtcheon
Iris B. Cooper
Head of the Contracting Activity